

# THE REGIONAL MUNICIPALITY OF NIAGARA

## INTEGRATED COMMUNITY PLANNING AND PUBLIC WORKS COMMITTEE

### REPORT 14-2009

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Minutes of a meeting of the Integrated Community Planning and Public Works Committee held in Council Chambers, Regional Municipal Building, Thorold, Ontario, on Wednesday, November 4, 2009 commencing at 1:16 p.m.

#### ATTENDANCE

Committee: Regional Chair Partington, Councillor Rigby, Co-Chair; Augustyn, Badaway, Baty, Casselman, D'Angela, Gabriel, Goulbourne, Henderson, Hodgson, McMullan, Salci, Timms, Zimmerman.

Staff: Messrs. Trojan, Chief Administrative Officer; Robson, Commissioner Integrated Community Planning; Brothers, Commissioner Public Works; Cousins, Director Transportation Services; Pollock, Director, Waste Management Services; Colosimo, Director Development Services; Ms. Matthews-Malone, Director Water and Wastewater; Weaver, Director Community & Corporate Planning; Mr. Bain, Regional Clerk; Ms. McManus, Legislative Assistant.

Other: Messrs. Bergsma, Commissioner Corporate Services; Weir, Director Administration; Roberts, Executive Officer to the Regional Chair; Steele, Associate Director, Strategy Business Management; Pilon, Associate Director, Service Quality & Improvement; Semple, Senior Planner Policy Amendment; Mr. Mucciarelli, Associate Director, Waste Disposal Operations; Ms. Crawley, Waste Management Services Coordinator; Mr. Whitelaw, Program Manager, Waste Management Services; Ms. Murphy, Associate Director, Current & Capital Budgets; Ms. Habermehl, Associate Director, Collection and Diversion Operations; Ms. Torbicki, Manager, Waste Policy and Planning Mr. Watt, Walker Industries .

#### Quorum

There being a lack of ordinary quorum at the meeting, the Committee Co-Chair determined that the ordinary quorum for the meeting be reduced to eleven members, pursuant to Section 22.10 of the Procedural By-law 96-2007.

**PRESENTATIONS**

384. Grass Ban Issue

Mr. Mike Watt, VP and General Manager of Walker Environmental Group, stated his support of the Banning of Grass from Curbside Collection.

Moved by Councillor Timms  
Seconded by Councillor Goulbourne

That Mr. Watt's Oral Presentation, respecting Banning of Grass from Curbside Collection, be received for information.

Carried.

(A copy of Mr. Watts' presentation notes can be found within the Integrated Community Planning and Public Works Committee Report Section of the Blue Book)

385. Agricultural Value Added Activities

Ms. Marg Walton, Planscape, provided Committee members with a presentation entitled, "Agricultural Value Added – Policies and Strategies".

Moved by Councillor Casselman  
Seconded by Councillor Augustyn

That Ms. Walton's Presentation, respecting Agricultural Value Added Activities, be received for information.

Carried.

(A copy of Ms. Walton's presentation can be found within the Integrated Community Planning and Public Works Committee Report Section of the Blue Book)

386. Banning of Grass from Curbside Collection  
**Presentation**

Committee members suggested that in lieu of the full PowerPoint presentation, that Mr. Pollock simply highlight for Committee members the position that other Municipalities and Region's have taken with respect to Grass collection (Ban vs. No Ban).

Moved by Councillor Zimmerman  
Seconded by Councillor Hodgson

That Mr. Pollock's Presentation, respecting Banning of Grass from Curbside Collection, be received for information.

Carried.

(A copy of Mr. Pollock's full presentation can be found within the Integrated Community Planning and Public Works Committee Report Section of the Blue Book)

### **INTEGRATED COMMUNITY PLANNING – ITEMS FOR CONSIDERATION**

387. Moved by Councillor Hodgson  
Seconded by Councillor Zimmerman

That Report ICP 52-2009 (November 4, 2009) respecting Proposed Regional Policy Plan Amendment 6-2009 Agricultural Value Added Activities Policies and Correspondence ICP-C 99-2009 respecting Provincial Comments on Draft Regional Staff Report re: Agricultural Value Added Activities, be brought forward and dealt with at this time.

Carried.

388. Proposed Regional Policy Plan Amendment 6-2009  
Agricultural Value Added Activities Policies  
**ICP 52-2009**

Moved by Councillor Hodgson  
Seconded by Councillor Zimmerman

That Report ICP 52-2009, November 4, 2009, respecting Proposed Regional Policy Plan Amendment 6-2009 Agricultural Value Added Activities Policies, be received;

That the draft Agricultural Value Added Activities Policies (attached as Appendix 1) be received;

That staff circulates the draft policies for comment to affected agencies, all local municipalities, the Agricultural Subcommittee and farm organizations represented in Niagara;

That at least one public meeting be held to receive comments and questions from the public in accordance with Planning Act requirements;

That Regional staff be authorized to enter into discussions with Provincial officials regarding fair tax issues related to agricultural value added activities on farms; and

That Regional staff continue to work with Provincial staff as they proceed with the review of the Provincial Policy Statement as it relates to agricultural policy and value added activities.

Carried.

389. Provincial Comments on Draft Regional Staff Report re: Agricultural Value Added Activities  
**ICP-C 99-2009**

Moved by Councillor Hodgson  
Seconded by Councillor Zimmerman

That the Correspondence ICP-C 99-2009 (dated October 28, 2009) respecting Provincial Comments on Draft Regional Staff Report re: Agricultural Value Added Activities, be received for information.

Carried.

### **PUBLIC WORKS – ITEMS FOR CONSIDERATION**

*At this point in the meeting quorum was achieved.*

390. Banning of Grass from Curbside Collection  
**PWA 105-2009**

Following a lengthy discussion, where the possibility of a phased in approach was the topic of conversation, it was:

Moved by Councillor Goulbourne  
Seconded by Councillor Henderson

That Report PWA 105-2009, November 4, 2009, respecting Banning of Grass from Curbside Collection, be received;

That a ban on the curbside collection of grass clippings be implemented, effective March 1, 2010;

That this policy decision be reflected in the Request for Proposals for the new collection contract, which commences March 1, 2011, and

That staff develop and implement an enhanced communications and promotion strategy with respect to backyard composting and grasscycling.

Carried.

Councillors D'Angela, Casselman and Timms requested to be recorded as opposed to the aforementioned motion.

391. Waste Management Planning Steering Committee  
**Minutes – October 6, 2009**

Moved by Councillor Goulbourne  
Seconded by Councillor Timms

That Minute Item #56 of the Minutes of the Waste Management Planning Steering Committee (6-2009) meeting of October 6, 2009 respecting Banning of Grass from Curbside Collection, be received for information.

Carried.

392. Update on Burgoyne Bridge  
**Oral Report and PowerPoint Presentation**

Mr. Joe Cousins, Director Transportation Services, provided Committee members with an update respecting the Burgoyne Bridge (Structure No. 081220).

Mr. Cousins stated that further close up inspections of sidewalk support / steel work will be done on Thursday and Friday (November 5<sup>th</sup> and 6<sup>th</sup>) with complete emergency steel repairs during the week of November 9, 2009.

Moved by Councillor McMullan  
Seconded by Councillor Augustyn

That Mr. Cousin's Oral Report and Presentation, respecting Burgoyne Bridge, be received for information.

Carried.

(A copy of Mr. Cousins' full presentation can be found within the Integrated Community Planning and Public Works Committee Report Section of the Blue Book)

393. Load Capacity Evaluation for  
Lakeshore Road Bridge (Structure No. 087230)  
Which Carries Regional Road 87 (Lakeshore Road)  
Over Two Mile Creek  
**PWA 106-2009**

Moved by Councillor McMullan  
Seconded by Councillor Timms

That Report PWA 106-2009, November 4, 2009, respecting Load Capacity Evaluation for Lakeshore Road Bridge (Structure No. 087230) Which Carries Regional Road 87 (Lakeshore Road) Over Two Mile Creek, be received;

That a load limit posting of 28, 20, and 11 tonnes be posted, using a triple posting sign, for Lakeshore Road Bridge (Structure No. 087230), which carries Regional Road 87 (Lakeshore Road) over Two Mile Creek, in the Town of Niagara-on-the-Lake; and

That the Regional Clerk be requested to ensure the necessary by-laws are presented to Council on November 12, 2009.

Carried.

394. Proposed Parking Prohibition  
Regional Road 50 (Merrittville Highway)  
City of Thorold  
**PWA 107-2009**

Moved by Councillor McMullan  
Seconded by Councillor Timms

That Report PWA 107-2009, November 4, 2009, respecting Proposed Parking Prohibition Regional Road 50 (Merrittville Highway) City of Thorold, be received;

That parking be prohibited on both sides of Regional Road 50 (Merrittville Highway) between Schmon Parkway and Decew Road; and

That the Regional Clerk be requested to submit the necessary by-law amendment to Council on November 12, 2009 to affect this change.

Carried.

395. Amendments to Eligibility Criteria for  
Curbside Waste Collection  
**PWA 108-2009**

Moved by Councillor Goulbourne  
Seconded by Councillor Augustyn

That Report PWA 108-2009, November 4, 2009, respecting Amendments to Eligibility Criteria for Curbside Waste Collection, be referred to the November 12, 2009 meeting of Regional Council for consideration.

Carried.

396. Capital Funding Request from Niagara Central Airport  
**PWA 110-2009(CSD 156-2009)**

Moved by Councillor Augustyn  
Seconded by Councillor Baty

That Report PWA 110-2009(CSD 156-2009), November 4, 2009, respecting Capital Funding Request from Niagara Central Airport, be referred to the November 5, 2009 meeting of Budget Review Committee for consideration.

Carried.

(A copy of Report PWA 110-2009/CSD 156-2009 is behind the Joint Reports Tab in the Blue Book.)

397. Transportation Strategy Steering Committee  
**Minutes - Tuesday, October 27, 2009**

Moved by Councillor Augustyn  
Seconded by Councillor Baty

That Report 8-2009, being the minutes of the Transportation Strategy Steering Committee meeting of October 27, 2009, be referred to the November 5, 2009 meeting of Budget Review Committee for consideration.

Carried.

398. Niagara Central Airport  
**Presentation(copy)**

Moved by Councillor Augustyn  
Seconded by Councillor Baty

That the copy of the Presentation made to the Transportation Strategy Steering Committee meeting of October 27, 2009, be referred to the November 5, 2009 meeting of Budget Review Committee for information.

Carried.

399. Letter re: Niagara Central Airport Commission Application for Funding  
**TSSC 213-2009**

Moved by Councillor Augustyn  
Seconded by Councillor Baty

That the Letter (dated September 15, 2009) respecting Niagara Central Airport Commission Application for Funding, be referred to the November 5, 2009 meeting of Budget Review Committee for consideration.

Carried.

**PUBLIC WORKS – ITEMS FOR INFORMATION**

400. Memorandum re: Councillor Information Request (September 23, 2009)  
Regarding PWC 52-2009 correspondence from the  
Long Beach Property Owner's Association  
**PWC 59-2009**

Moved by Councillor Goulbourne  
Seconded by Councillor Timms

That the Memorandum PWC 59-2009 (dated November 4, 2009) respecting Councillor Information Request (September 23, 2009) Regarding PWC 52-2009 correspondence from the Long Beach Property Owner's Association , be received for information.

Carried.

**INTEGRATED COMMUNITY PLANNING – ITEMS FOR CONSIDERATION**  
**(continued)**

401. High Speed Rail New York Coalition:  
Support for Investment in the Bi-National Region  
**ICP 53-2009**

Moved by Councillor Augustyn  
Seconded by Councillor McMullan

That Report ICP 53-2009, November 4, 2009, respecting High Speed Rail New York Coalition Support for Investment in the Bi-National Region, be received; **as amended**;

That this Report and the attached Statement of Regional Impact produced by the High Speed Rail Coalition New York be received for information;

That staff be directed to investigate and report back to Council on how the Region might:

Contribute to the efforts of the High Speed Rail Coalition New York in obtaining US Federal funding for improvements to the Empire Rail Corridor;

Help Canadian officials determine the infrastructure needs to ensure that any potential investment will result in a seamless and integrated rail system for the bi-national region

That this report be circulated to the twelve local municipalities, the Provincial Minister of Transportation and the Federal Minister of Transportation ***requesting a response regarding any future plans for a High Speed Rail link with Canada.***

Carried.

(Refer to Councillor Information Requests)

Quorum

There being a lack of ordinary quorum at the meeting, the Committee Co-Chair determined that the ordinary quorum for the meeting be reduced to eleven members, pursuant to Section 22.10 of the Procedural By-law 96-2007.

402. Bridge Dedications for Fallen Police Officers  
**ICP 55-2009**

Moved by Councillor Baty  
Seconded by Councillor Timms

That Report ICP 55-2009, November 4, 2009, respecting Bridge Dedications for Fallen Police Officers, be received; and

That the Regional Chairman be asked to advise Jan Idzenga, Staff Sergeant, Detachment Commander, Niagara Detachment of the Ontario Provincial Police that the Council of the Regional Municipality of Niagara supports the dedication of the Garden City Skyway in the City of St. Catharines and the Town of Niagara-on-the-Lake in the name of Provincial Constable John Gregovski, the dedication of the Niagara Street overpass in the City of St. Catharines in the name of Provincial Constable Charles Mercier and the dedication of the McLeod Road overpass in the City of Niagara Falls in the name of Provincial Constable Michael Gula.

Carried.

403. Memorandum re: Appointment to Niagara Sports  
Commission Advisory Committee  
**ICP-C 97-2009**

Moved by Councillor Augustyn  
Seconded by Councillor Casselman

That Memorandum (dated October 16, 2009), respecting Appointment to Niagara Sports Commission Advisory Committee, be received;

That the appointment of Councillor D'Angela as a Regional Council representative on the Niagara Sport Commission, be approved;

Carried.

404. Smarter Niagara Steering Committee  
**Minutes – October 7, 2009**

Moved by Councillor Gabriel  
Seconded by Councillor Augustyn

That Report 6-2009, being the minutes of the Smarter Niagara Steering Committee meeting of October 7, 2009, be received and the following recommendations contained therein, be approved:

Recommendation from the minutes;

Moved by Mr. Barr  
Seconded by Mr. Ensslen

That Mr. Ranjan's presentation respecting Inter-Municipal Transit, be received for information;

That this Committee recommend to the Integrated Community Planning and Public Works Committee;

That staff consider a Jitney-type private/public service as a viable option in the Phase II operational details respecting Inter-Municipal Transit;

That consideration be given to issuing tenders requesting private/public quote for Jitney services; and

That a copy of this recommendation be forwarded to the October 29, 2009 Council Business Planning Session for information.

Carried.

Moved by Mr. Halverson  
Seconded by Mr. Gayler

That this Committee recommends to the Integrated Community Planning and Public Works Committee;

Whereas the development of an Inter-Municipal Transit service is critical for the future economy of Niagara;

Whereas the development of an Inter-Municipal Transit service is critical to the aims and objectives of Smart Growth Principles; and

That this Committee requests that Council continue to take a strong leadership role with respect to Inter-Municipal Transit.

Carried.

#### **INTEGRATED COMMUNITY PLANNING – ITEMS FOR INFORMATION**

405. Establishing a Local Food Distribution Initiative in Niagara and Hamilton – Results of Phase One  
**ICP 51-2009**

Moved by Councillor Badawey  
Seconded by Councillor Augustyn

That ICP 51-2009, November 4, 2009 respecting Establishing a Local Food Distribution Initiative in Niagara and Hamilton – Results of Phase One, be received for information.

Carried.

406. Regulations of the *Green Energy Act*, 2009  
**ICP 54-2009(CSD 147-2009)**

Moved by Councillor Badawey  
Seconded by Councillor Augustyn

That Report ICP 54-2009(CSD 147-2009), November 4, 2009, respecting Regulations of the *Green Energy Act*, 2009 be received for information.

Carried.

(A copy of Report CSD 140-2009 / COM 55-2009 is behind the Joint Reports Tab in the Blue Book.)

407. Public Art Unveiling  
artsVest Niagara Public Art Program  
Casablanca GO Car Pool Lot  
**ICP-C 98-2009**

Moved by Councillor Badawey  
Seconded by Councillor Augustyn

That Memorandum (dated October 22, 2009), respecting Public Art Unveiling artsVest Niagara Public Art Program Casablanca GO Car Pool Lot, be received for information.

Carried.

Councillor Casselman reminded Committee members of the art unveiling on November 6, 2009 (2:00 p.m.) at the GO lot in Grimsby and invited any and all to attend.

408. Greater Niagara Circle Route Committee  
**Minutes – September 23, 2009**

Moved by Councillor Badawey  
Seconded by Councillor Augustyn

That Report 5-2009, being the minutes of the Greater Niagara Circle Route Committee meeting of September 23, 2009, be received for information.

Carried.

409. Niagara Region Culture Committee  
**Minutes – May 11, 2009**

Moved by Councillor Badawey  
Seconded by Councillor Augustyn

That Report 3-2009, being the minutes of the Niagara Region Culture Committee meeting of May 11, 2009, be received for information.

Carried.

410. Regional Chair's Agricultural Task Force  
**Minutes – October 16, 2009**

Moved by Councillor Badawey  
Seconded by Councillor Augustyn

That Report 5-2009, being the minutes of the Regional Chair's Agricultural Task Force meeting of October 16, 2009, be received for information.

Carried.

411. Regional Niagara Bicycling Committee  
**Minutes – September 17, 2009**

Councillor Baty advised Committee members that a Staff Report, dealing with the October 14, 2009 referral of Regional Niagara Bicycling Committee minutes, is currently being prepared and will be presented to the November 25, 2009 meeting of the Integrated Community Planning and Public Works Committee.

Moved by Councillor Baty  
Seconded by Councillor Goulbourne

That the Minutes of the Regional Niagara Bicycling Committee meeting of September 17, 2009, be received for information.

Carried.

412. Accessibility Advisory Committee  
**Minutes – September 29, 2009**

Moved by Councillor Badawey  
Seconded by Councillor Augustyn

That Report 7-2009, being the minutes of the Accessibility Advisory Committee meeting of September 29, 2009, be received for information.

Carried.

413. Niagara 2031  
Local Municipal Growth Management Strategies -  
Visualization and Public Engagement  
**ICP-C 95-2009**

Moved by Councillor Badawey  
Seconded by Councillor Augustyn

That Memorandum ICP-C 95-2009 (dated October 12, 2009) respecting Niagara 2031 Local Municipal Growth Management Strategies – Visualization and Public Engagement, be received for information.

Carried.

414. Correspondence re: Regional Policy Plan Amendment 1-2005  
City of Port Colborne – Nyon Energy Park  
**ICP-C 96-2009**

Moved by Councillor Badawey  
Seconded by Councillor Augustyn

That Memorandum ICP-C 96-2009 (dated September 25, 2009) respecting Regional Policy Plan Amendment 1-2005 City of Port Colborne – Nyon Energy Park, be received for information.

Carried.

### **BUDGET PRESENTATIONS**

415. Integrated Community Planning  
2010 Budget

Mr. Robson, Commissioner Integrated Community Planning, presented Committee members with the 2010 Integrated Community Planning Budget; he stated that the overall proposed 2010 operating budget represents 2.2% of the 2009 Regional Tax Levy.

Highlighted issues and challenges were:

- Majority of Costs are salaries, benefits
- Capacity to maintain partnerships
- Providing support to Economic and Growth priorities within existing envelope
- *Accessibility for Ontarians with Disabilities Act* (AODA) legislation
- Emergency Preparedness
- Graphics Design

Commissioner Robson informed Committee members that certain divisions in Integrated Community Planning and Public Works had found savings in the following ways over the past months:

- Changes to the courier service model
- Savings achieved through in-house Graphics Design Services
- Revenues from shared services such as Emergency Management Workshops and AODA support
- Other efforts to meet the target include; one time efforts to secure grant funding, changes to positions, and accommodating peaks in workloads through temporary positions
- Developing and implementing new internal practices to streamline our work

Moved by Councillor Salci  
Seconded by Councillor Augustyn

That the presentation by Mr. Robson, Commissioner Integrated Community Planning, regarding the Proposed 2010 Operating Budget, be received for information.

Carried.

(A copy of the Integrated Community Planning 2010 Budget full presentation can be found within the Integrated Community Planning and Public Works Committee Report Section of the Blue Book)

416. Public Works  
2010 Budget

Mr. Brothers, Commissioner Public Works, provided an overview of the 2010 Capital Budget and Operating Budget Pressures. A draft 2010 Capital Budget was presented to the Budget Review Committee of the Whole (BRCOTW) on October 15, 2009 and Committee will review the budgets on November 3<sup>rd</sup> and 4<sup>th</sup> with a meeting scheduled for November 5<sup>th</sup> to seek approval of the 2010 Capital Budget. Ms. Cousins highlighted the benefits for early approval of the Capital Budget.

*Councillor Goulbourne assumed the Chair in Councillor Rigby's brief absence.*

The 2010 Capital Budget as presented to the BRCOTW indicates total available financing of \$117,927,946. The financing is to be deferred for the Police Long Term Accommodations (\$14,396,000) which leaves a Capital Shortfall of \$8,538,169. Mr. Brothers detailed the criteria and filters used for prioritizing Capital Projects.

*Councillor Rigby assumed the position as Chair for the remainder of the meeting.*

Following Mr. Brothers overview he requested that Mr. Pollock, Director Waste Management Services, Ms. Matthews-Malone, Director Water and Wastewater, and Mr. Cousins, Director Transportation Services, proceed to the podium to provide the Committee with a presentation on the budget details for their respective division.

Moved by Councillor Timms  
Seconded by Councillor D'Angela

That the presentation regarding the 2010 Capital Budget & Operating Pressures and Public Works Proposed 2010 Capital and Operating Budgets, be received for information.

Carried.

(A copy of the Public Works 2010 Budget full presentation can be found within the Integrated Community Planning and Public Works Committee Report Section of the Blue Book)

### **COUNCILLOR INFORMATION REQUESTS**

Staff was requested to:

- Forward the scheduled Public Information Centre dates respecting Niagara GTA corridor to Committee members (Refer to Minute Item #401) (Regional Chair Partington)

### **ADJOURNMENT**

The Committee adjourned at 5:05 p.m. to meet again at 1:00 p.m. on Wednesday, November 25, 2009 in Council Chambers, Regional Headquarters.

Councillor Rigby  
Co-Chair

Lisa McManus  
Legislative Assistant

Kevin Bain  
Regional Clerk